Stormwater Water Quality Best Management Practice Retrofit Analysis

# Cass Lake, Minnesota

Mississippi Headwaters Board

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### Cass Lake Stormwater Water Quality Best Management Practice Retrofit Analysis

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### EXECUTIVE SUMMARY

This report summarizes an assessment of potential stormwater system improvements for Cass Lake, Minnesota. The assessment evaluated the potential for water quality best management practices (BMP) retrofits to reduce phosphorous and sediment contribution to the Mississippi River, or other water bodies of interest within the Upper Mississippi River basin. A tiered approach was used, which included a desktop analysis, field reconnaissance, and treatment and cost evaluation. Results of the evaluation were reported in dollars per pound of total phosphorous removed over a 50-year project life cycle.

The project consisted of a review of the City's existing stormwater system (including stormwater infrastructure, catch basins, ponds and outfalls), zoning and land use information, and other records to identify potential locations for stormwater BMP retrofits that could reduce total phosphorous and total suspended solids loading to the Mississippi River, or other water resources of interest within the watershed. Data and specific areas of interest were reviewed with Mississippi Headwaters Board (MHB) and City staff (when available) to verify field conditions, identify site-specific issues that would factor into BMP selection, and to assess overall BMP design and performance limitations. Following the overall evaluation, specific Priority Management Areas (PMAs) and BMP retrofits were selected for analysis.

Water quality modeling was performed to determine existing conditions and to determine sizes for the BMP retrofits that would achieve various levels of treatment for total phosphorous and total suspended solids. Costs for each BMP retrofit were determined, and a present value analysis was performed. The present value analysis included capital (construction) costs, other project costs (design), regular maintenance costs, and replacement or rehabilitation costs (where applicable) for a 50-year period. Costs were then reported as a ratio of present value dollar per pound of total phosphorous removed. This value can be used to evaluate BMP cost effectiveness, and to help the City determine which options could provide the highest return on investment. A summary of the evaluation is provided in the Table 1.

| BMP             | BMP Option           | Total Annual<br>BMP Retrofit TP<br>Removal (Ibs) | Total Annual<br>BMP Retrofit TP<br>Removal (lbs) |          | Total Present<br>Value of BMP<br>Retrofit Costs<br>(\$) | Total Present<br>Value / TP<br>Removal (\$/Ib) |
|-----------------|----------------------|--|--|----------|---|--|
| PMA 11<br>(50%) | Bioretention<br>Cell | 1.3  | 282  | \$20,080 | \$44,925  | \$691  |
| PMA 11<br>(70%) | Bioretention<br>Cell | 3.1  | 623  | \$58,436 | \$118,022   | \$761  |
| PMA 12<br>(71%) | Bioretention<br>Cell | 0.4  | 59   | \$10,040 | \$28,308  | \$1,415  |

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# 1 INTRODUCTION

1

The Mississippi Headwaters Board (MHB) operates as a joint powers board of Clearwater, Beltrami, Cass, Hubbard, Itasca, Aitkin, Crow Wing and Morrison Counties to identify and protect the natural, cultural, scenic, scientific and recreational values of the first 400 miles of the Mississippi River. The MHB works with municipal and other jurisdictions within these counties on various projects to enhance water quality and stewardship of the water resources within the watershed.

In June 2014, MHB contracted with HDR to perform an assessment of water quality Best Management Practices (BMPs) for the Cities of Little Falls, Grand Rapids, and Bemidji, Minnesota. These analyses were completed in December 2014. In May 2015, MHB contracted with HDR to perform similar analyses for the Cities of Aitkin, Cass Lake, Cohasset, La Prairie, Palisade, Riverton, and Walker, Minnesota. This report is a result of the 2015 analysis for the City of Cass Lake.

### 2 Methods

The retrofit assessment followed an approach based on the Center for Watershed Protection's Urban Stormwater Retrofit Manual (CWP 2007). As the steps proceed, a finer resolution method was used to analyze the potential BMP retrofit performance and value (Figure 1). Each step of the process helped refine a list of priority areas by eliminating areas or sites where BMP retrofits would likely be ineffective or highly difficult to install or maintain. A detailed description of the Center for Watershed Protection's approach is provided in this section.





### 2.1 STUDY AREA PRIORITIZATION

The purpose of the study area prioritization, or retrofit scoping step, was to refine the retrofit strategy to meet local objectives. In this case, the overarching goal of the BMP retrofit project was to identify projects that would have a positive impact on water quality in the Mississippi Headwaters basin, including the Mississippi River and other water resources within its watershed. Discussions with MHB staff and representatives from each of the seven cities involved in this study helped to identify local goals and priority areas for stormwater BMP retrofits. Local knowledge was helpful in understanding past, current, and future stormwater conveyance and treatment issues. Alignment and coordination with local projects was an important consideration in evaluating BMP retrofit sites.

### 2.2 Desktop Analysis

The purpose of the Desktop Analysis was to gather existing mapping and data, conduct a desktop search for BMP retrofits, and prepare base maps for field review. Available data for the City was reviewed as a first step in identifying areas of interest for BMP retrofits. Data was mainly geographic information systems (GIS)-based and included aerial photography, LiDAR, parcel

information, soils, topography, land use, wetland, stream and lake locations, as well as existing municipal stormwater pipe and BMP type and location, when available.

City stormwater infrastructure data were imported into the GIS mapping file and a digital elevation model (DEM) and contours were used to manually digitize subwatershed boundaries. Subwatersheds that were most likely to contribute the majority of pollutant loading to water bodies of interest, and those that were either non-contributing or likely to have either significant treatment in place or less feasible options for BMP retrofits were identified. The resulting areas of interest were comprised of pipesheds or subwatersheds that either directly discharged to the Mississippi River (or water body of interest), had wetlands or stormwater BMPs that could be modified to improve water quality performance or those that, despite having existing BMPs, appeared to have potential to retrofit additional BMPs with primarily different pollutant removal processes. This process is outlined in Table 2: Process for Identifying Areas of Interest. Areas of interest were reviewed with MHB and City staff, when available, and were mapped for use in the field reconnaissance phase.

Each area of interest was reviewed to identify and develop initial concepts for mid- to large-scale storage-focused BMP retrofits (CWP 2007). These include:

- 1. Modification of existing ponds
- 2. Areas above roadway culverts
- 3. Areas below stormwater outfalls
- 4. Areas within the conveyance system (ditches or daylighting opportunities)
- 5. Transportation rights-of-way
- 6. Large parking lots

The areas of interest were then reviewed to develop concepts for on-site BMP retrofits (CWP 2007), including:

- 1. Hotspot operations (e.g., gas stations, industrial, chemical/fuel storage yards, etc.)
- 2. Small parking lots
- 3. Residential streets/blocks
- 4. Open space/pervious areas for disconnecting pervious areas
- 5. Urban hardscape
- 6. Large rooftops
- 7. Underground treatment

#### Table 2: Process for Identifying Areas of Interest

| <b>Step 1:</b> Does the pipeshed or subwatershed contribute to the water resource of concern?              |
|--|
| 1. Review stormwater drainage and pipe infrastructure data   |
| 2. Evaluate using HydroCAD   |
| 3. Incorporate local knowledge   |
| If yes, then move to Step 2.   |
| If no, then exclude from further analysis.   |
|  |
| Step 2: Does the pipeshed or subwatershed drain directly to the water resource of concern?                 |
| 1. Review stormwater aralinage of pipe initiastructure data  |
| If yes, then include the dred as an Ared of interest.  |
|  |
| Step 3: Does the pipeshed or subwatershed drain to a wetland?  |
| 1. Review stormwater drainage and pipe infrastructure data   |
| If yes, then move to Step 3A.  |
| If no, then move to Step 4.  |
|  |
| Step 3A: Is it teasible to modify the wetland or treat the outflow with infiltration or filtration?        |
| 1. Review National Wetland Inventory, parcel, soil and topography data, and aerial photograph              |
| If yes, then include as an Area of interest.   |
| If no, then exclude from further analysis  |
|  |
|  |
| Step 4: Does the pipeshed or subwatershed drain to an existing stormwater BMP?                             |
| 1. Review stormwater drainage and intrastructure data  |
| If yes, then move to step 4A   |
| If no, then exclude from Area of interest.   |
|  |
|  |
| <b>Step 4A:</b> Is it feasible to modify the existing BMP to improve performance or retrofit BMPs upstream |
| that use different pollutant removal mechanisms than the existing BMP?                                     |
| 1. Review access easement, parcel, soil and topography data and defial photography                         |
| If no, then exclude from further analysis  |
|  |
|  |

For each site, consideration was given to several types of BMP retrofits, or configurations. These are shown in Table 3: Stormwater treatment options by location (adapted from CWP 2007), which summarizes appropriate stormwater treatment practices for specific site conditions. The BMP retrofits were selected for specific parcels and identified for field reconnaissance.

|   | Stormwater Treatment Option (BMP) |           |                |            |            |              |          |
|---|-----------------------------------|-----------|----------------|------------|------------|--------------|----------|
| Location                                      | Extended                          | Wet Ponds | Stormwat       | Bioretenti | Filtration | Infiltration | Swales   |
|   | Detention                         |           | er<br>Wetlands | on         |            |              |          |
| Existing pond modification                    | •                                 | •         | •              |            |            | 0            | 0        |
| Above roadway culverts                        | •                                 | <b>A</b>  | •              | 0          | 0          | 0            | 0        |
| Below stormwater outfalls                     | •                                 | •         | •              | <b>A</b>   |            | 0            | 0        |
| Within the conveyance                         | <b>A</b>                          | 0         | •              | •          | 0          | 0            | •        |
| system  |                                   |           |                |            |            |              |          |
| Transportation right of                       | •                                 | •         | •              | •          |            | 0            | <b>A</b> |
| ways  |                                   |           |                |            |            |              |          |
| Large parking lots                            | •                                 | •         | •              |            |            |              | 0        |
| Hotspot operations                            | 0                                 | 0         | 0              | •          | •          | Х            | 0        |
| Small parking lots                            | 0                                 | 0         | 0              | •          | •          | •            | •        |
| Residential streets/blocks                    | 0                                 | 0         | 0              | •          |            | <b>A</b>     | 0        |
| Open space                                    | 0                                 | 0         | 0              | •          |            | •            | •        |
| Urban hardscape                               | 0                                 | 0         |                | •          |            |              | <b>A</b> |
| Large rooftops                                | 0                                 | 0         | 0              | •          |            |              | •        |
| Underground treatment                         | <b>A</b>                          | 0         | 0              |            | •          |              | 0        |
| <ul> <li>Preferred stormwater tr</li> </ul>   | eatment optic                     | on        |                |            |            |              |          |
| ▲ = Feasible in some circumstances            |                                   |           |                |            |            |              |          |
| <ul> <li>= Seldom used for the ret</li> </ul> | rofit                             |           |                |            |            |              |          |
| X = Not recommended under any circumstances   |                                   |           |                |            |            |              |          |

#### Table 3: Stormwater treatment options by location (adapted from CWP 2007)

2.3 Field Reconnaissance

The objective of the field reconnaissance was to confirm drainage systems and investigate retrofit feasibility within the area of interest. The field visit allowed HDR, MHB and City staff to review the retrofit sites together and to investigate the feasibility of retrofit concepts in the field. This helped identify both potential BMP retrofit opportunities and non-contributing sites and sites with limited retrofit potential.

Meeting with the City and MHB staff was important in the evaluation of field conditions and in determining which areas should be carried through to the next step in the analysis. Field review and input from the City helped identify and confirm priority areas, and other potential areas for improvement that could have a larger impact on the water quality within the study area, as well as rule out certain areas that were determined to have minimal impact or be difficult to retrofit.

Using the information from the desktop analysis and field reconnaissance of the areas of interest, Priority Management Areas (PMAs) were selected for further analysis. The PMAs represent areas within the City that were determined to have high potential for water quality treatment and BMP retrofit installation, will align well with city planning, and have the potential to provide multiple benefits (i.e. water quality improvement and volume reduction). For each PMA, the total drainage area, land use, stormwater infrastructure, existing water quality BMPs and other subwatershed characteristics were assessed. BMP retrofits were selected for each location using the data and information gathered in the field. The process for selecting PMAs is summarized in Figure 2: PMA Selection Process.





### 2.4 TREATMENT ANALYSIS

PMAs were analyzed to estimate total phosphorous and total suspended solids loading, the level of treatment of any existing stormwater BMPs, as well as improved treatment that could be achieved with BMP retrofits. Water quality modeling was performed using a stormwater model developed for designing and evaluating runoff treatment schemes for urban developments. This model, called "Program for Predicting Polluting Particle Passage through Pits, Puddles, and Ponds", or "P8", predicts the generation and transport of urban stormwater constituents, and has the ability to model the performance of BMPs placed within the drainage area. It accounts for both the effects of physical infrastructure, like detention ponds, and operational practices, such as street cleaning. The model uses estimates of impervious area, pervious land area runoff coefficients, and sediment-pollutant associations to calculate both volume and water quality of urban runoff. Continuous water-balance and mass-balance calculations are performed on user-defined drainage systems, runoff storage/treatment areas, and various water quality components. Simulations are driven by hourly rainfall and daily air temperature values.

City zoning maps were imported into the project GIS file, when available. Each zoned use was reviewed, along with aerial photography, and compared to land use definitions provided in WinSLAMM documentation for reclassification purposes (Pitt, et. al., 2014). WinSLAMM's land use definitions were then used to "calibrate" P8 input parameters using the guidance in the P8 help file for watershed definition (Walker 2014; Appendix 3 – Parameterization of P8 Inputs to WinSLAMM).

#### 2.4.1 Existing Treatment

Existing conditions were modeled using P8 to define baseline water quality conditions. Pollutant loading within the drainage area was estimated, including total phosphorous and total suspended solids. For those PMAs with existing water quality BMPs in place, including wetlands, ponds, and buffer strips, the pollutant removal efficiencies of these existing treatment features were modeled.

For existing ponds and wetlands, aerial photography was used to digitize an approximate permanent pool footprint. The DEM was used to determine the acreage of potential live storage above the permanent pool. Pipe size data from the City stormwater infrastructure was used (when available) to establish outlets for these features, set at the permanent pool elevation. Since no bathymetry data was available, it was assumed that there was 3 feet of permanent pool depth and the ponds were constructed with 3:1 side slopes. Dry ponds that were observed during the field reconnaissance were modeled based on estimated depths and slopes from the site visit. Drainage areas connected to these BMPs were defined and a 20-year, continuous model was run. The results were designated as existing conditions for the PMA.

#### 2.4.2 Retrofit Treatment

Once existing conditions were established, the BMP retrofits were modeled. The 20-year continuous model was run in incremental steps, re-sizing the BMP retrofits at each step to achieve various levels of pollutant removals (typically 30%, 50%, and 70%). Where the existing treatment exceeded these levels, the BMP retrofits were sized to achieve up to a 90% pollutant removal. In some cases, the BMP size (and therefore treatment potential) was limited by site constraints. In these cases, the size of the BMP was optimized and the maximum removal was noted. The pollutant removal efficiency of the BMP retrofit was considered together with existing treatment to estimate overall PMA treatment levels.

Water quality BMPs evaluated in these assessments included permeable pavement, various bioretention strategies, extended detention basins, and improved buffer strips. Conceptual treatment modeling assumed the following for each BMP:

- Permeable pavement: Asphalt parking stall located within a rebuilt parking lot such that it receives sufficient flow from the lot to achieve various levels of pollutant removals. Three feet of angular granite with a void space of 40%.
- Curb-contained (boulevard) bioretention: One high-flow bypass curb-cut inlet to each 50 ft<sup>2</sup> bioretention cell. Vertical side slopes with 6 inches of ponding depth and 2 feet of infiltration storage depth. Over-excavation of *in situ* soils. Infiltration material consists of sand/MNDOT Grade 2 Compost media mix (70%/30%).
- Regional bioretention: Improved grading to drain the subwatershed to a common location for BMP placement. Vertical side slopes and 1 foot of infiltration storage depth with overflow draining to the buffer strip or subwatershed outfall, depending on the downslope landscape. Over-excavation of *in situ* soils. Infiltration material consists of sand/MNDOT Grade 2 Compost media mix (70%/30%).
- Extended detention: New pond with 4-foot long weir overflow. Permanent pool depth of 1 foot, flat bottom, vertical side slopes. Live pool of 2 feet with vertical sides slopes.
- Buffer strips: Improved vegetation with tall, native grasses between sources of pollutant runoff and the receiving surface water. Length, width, and slope consistent with conditions where short grass vegetation is already present.

The BMPs were modeled in accordance with the criteria above. Design and construction of the BMPs may vary to allow for more gradual side slopes, perforated pipe underdrains, and forebays to support maintenance activities.

#### 2.5 VALUE ANALYSIS

Capital and operations and maintenance (O&M) costs for each BMP retrofit were determined, and a whole life cost approach was used to generate planning-level costs for the various BMP options. The cost analysis included capital (construction) costs, other project costs, which include design and project administration costs, as well as O&M costs, which include regular

maintenance activities and infrequent or corrective costs (where applicable). Costs were tabulated over a 50-year period, and a present value was determined. Costs were then reported as a ratio of present value dollar per pound of total phosphorous removed to compare the cost effectiveness of various BMP retrofits, based on the annual total phosphorus treatment from the 20-year continuous model process described in Section 2.4 above.

A whole life cost tool developed by the Water Environment Research Foundation (WERF) was used to develop the present value of costs for each BMP retrofit option. The tool consists of a set of spreadsheets that combine capital costs and ongoing maintenance costs to estimate whole life costs. Simplified methods were used to determine capital costs for constructing BMP retrofits.

Maintenance costs included both regular and infrequent maintenance activities. Regular maintenance included inspection, vegetation management, and trash removal, among other activities. Infrequent or corrective maintenance activities included any intermittent activities to rehabilitate or replace all or portions of the BMP. These might include sediment removal from detention basins, or replacement of pavement sections, and other intermittent activities. Schedules (months or years between maintenance periods) were estimated for each activity.

Once capital and annual costs were determined, whole life costs were calculated for each BMP retrofit. A discount rate of 3 percent was used to bring costs accrued over a 50-year period to a common present day value. The present value of all costs was then divided by the estimated pollutant removal (in pounds of total phosphorus over the 50-year life) to determine the cost efficiency of each BMP retrofit.

# 3 CITY WATERSHED

### 3.1 WATERSHED CHARACTERISTICS

Cass Lake is located along west side of Cass Lake and Pike Bay, which are directly connected to the Mississippi River. The watershed is primarily made up of commercial and residential land uses. The majority of the City's drainage does not directly discharge into Cass Lake. The City's stormwater on the south side of Highway 2 infiltrates into ditches along Highway 2, or is drained to a wetland located on the west side of Cass Lake. Both of these areas are disconnected from the lake by an elevated roadway and well-vegetated buffer strips. The north side of the City either drains to ditches along Highway 2, or to infiltration basins located adjacent to recent development. The most significant drainage area contributing runoff directly to Cass Lake is located at a private development and marina on northeast side of the city. There is a superfund site located on the south side of the city, which was not included in this study.

#### 3.2 Stormwater Infrastructure

Information on the stormwater infrastructure in Cass Lake was obtained from City plans, publicly available information, field reconnaissance, and Geographic Information System (GIS) databases. These sources were used to determine the locations of inlets, pipes, outlets, swales and ponds (Figure 3). This information was reviewed for flow routing and subsequent subwatershed delineation. Cass Lake has no direct storm sewer outlets into the lake, and the stormwater runoff receives treatment through existing BMPs prior to overflowing into the lake.

Figure 3. Overall Map of Potential BMPs



# 4 RESULTS

#### 4.1 PRIORITY MANAGEMENT AREA IDENTIFICATION

The majority of the City's drainage area is disconnected from Cass Lake. The sandy soils in the City of Cass Lake have a high infiltration rate which decreases flooding potential and allows for stormwater treatment in areas that are hydrologically disconnected from the Lake. There were two potential BMP retrofits locations identified on the east side of the city, which include:

**PMA 11**. The BMP retrofit in the private marina area north of Highway 2 would involve regrading the storage area and parking lot to drain to an infiltration basin (see Figure 4).

**PMA 12**. The BMP retrofit in the public boat ramp area directly north of Highway 2 would involve regrading the parking lot to drain to an infiltration basin (see Figure 5).



Figure 5: Location of PMA 12



### 4.2 Model Results

For each PMA, stormwater runoff volume and water quality were modeled using P8. A model of the existing conditions was run to determine baseline TP and TSS removals associated with existing stormwater BMPs. The P8 model was then applied to size BMP retrofits selected for the PMAs to achieve total phosphorus (TP) removal targets of 50% and 70% (including existing BMP treatment), or to optimize pollutant removal when the targets were not achievable due to site or other constraints. The results for each PMA are summarized below.

#### 4.2.1 PMA 11

The BMP retrofit for PMA 11 consists of regrading the parking lot area and directing runoff towards a new infiltration basin at a private marina in the northeastern area of the city (see Figure 5). There is currently a buffer strip with a TP removal efficiency of 35% located downstream of this location that was modeled as the existing condition. The model computed BMP sizes associated with 50%, and 70% TP removal. Results from modeling are summarized in Table 4.

#### Table 4. PMA 11 Results

| PMA 11 Combined Total Phosphorous Removal Summary                    |       |     |  |
|--|-------|-----|--|
| BMP Type: Bioretention Cell  |       |     |  |
| Drainage Area TP Load (lbs/year)                                     | 8.8   |     |  |
| Drainage Area TSS Load (Ibs/year)                                    | 2,75  | 54  |  |
| Existing TP Treatment Efficiency (lbs/year)/(% Removal)              | 3.1   | 35% |  |
| Existing TSS Treatment Efficiency (lbs/year)/(% Removal)             | 1,706 | 62% |  |
| 50% Combined Total Phosphorous Removal                               |       |     |  |
| Additional TP Load Removed with BMP Retrofit<br>(lbs/year)           | 1.3   | 15% |  |
| TP Treatment Efficiency with BMP Retrofit (lbs/year)/(%<br>Removal)  | 4.4   | 50% |  |
| TSS Treatment Efficiency with BMP Retrofit (lbs/year)/(%<br>Removal) | 1,988 | 72% |  |
| Total BMP Area (ft²)   | 958   | 3   |  |
| Total Live Volume (ft <sup>3</sup> )                                 | 958   | 3   |  |
| 70% Combined Total Phosphorous Removal                               |       |     |  |
| Additional TP Load Removed with BMP Retrofit (lbs/year)              | 3.1   | 35% |  |
| TP Treatment Efficiency with BMP Retrofit (lbs/year)/(%<br>Removal)  | 6.2   | 70% |  |
| TSS Treatment Efficiency with BMP Retrofit (lbs/year)/(%<br>Removal) | 2,329 | 85% |  |
| Total BMP Area (ft²)   | 2,78  | 38  |  |
| Total Live Volume (ft <sup>3</sup> ) 2,788                           |       | 38  |  |

#### 4.2.2 PMA 12

The BMP retrofit for PMA 12 consists of regrading the parking lot and directing runoff towards a new infiltration basin at a public boat ramp marina in the northeastern area of the city (see

Figure 6). There is currently a 100 foot buffer strip with a TP removal efficiency of 57% downstream of this location that was modeled as the existing condition. The model computed a single BMP retrofit size associated with 71% TP removal. Results from modeling are summarized in Table 5.

| PMA 1271% Combined Total Phosphorous Removal Summary                 |     |     |  |
|--|-----|-----|--|
| BMP Type: Bioretention Cell  |     |     |  |
| Drainage Area TP Load (Ibs/year)                                     | 2.8 | }   |  |
| Drainage Area TSS Load (Ibs/year)                                    | 872 | 2   |  |
| Existing TP Treatment Efficiency (lbs/year)/(% Removal)              | 1.6 | 57% |  |
| Existing TSS Treatment Efficiency (lbs/year)/(% Removal)             | 695 | 80% |  |
| Additional TP Load Removed with BMP Retrofit<br>(Ibs/year)           | 0.4 | 14% |  |
| TP Treatment Efficiency with BMP Retrofit (lbs/year)/(%<br>Removal)  | 2.0 | 71% |  |
| TSS Treatment Efficiency with BMP Retrofit (lbs/year)/(%<br>Removal) | 754 | 86% |  |
| Total BMP Area (ft²)   | 479 | 7   |  |
| Total Live Volume (ft <sup>3</sup> )                                 | 479 | 7   |  |

#### Table 5. PMA 12 Results

### 4.3 COST RESULTS

Costs for each Priority Management Area BMP retrofit were determined, and a life cycle cost analysis was performed. The life cycle cost analysis included capital (construction) and other project costs, regular operation and maintenance costs, and more infrequent corrective or replacement costs (where applicable) for a 50-year period. Costs only reflected BMP retrofit construction and maintenance, and did not account for drainage area improvements, including re-grading and pavement reconstruction. Costs were then reported as a ratio of present value dollar per pound of total phosphorus (TP) removed. Results for each PMA are summarized in the tables below.

#### Table 6. PMA 11 (50% Removal)

| PMA 11 50% Total Phosphorous Removal Cost Summary  |          |  |
|--|----------|--|
| BMP Type: Bioretention Cell  |          |  |
| Capital Costs  | \$20,080 |  |
| Totals, Regular Maintenance Activities (\$/yr)   | \$316    |  |
| Totals, Corrective & Infrequent Maintenance Activities<br>(\$/yr) (Maintenance activities occurring every 2-5 years<br>with a total replacement cost at 30 years, averaged over<br>the 50-year life cycle) | \$853    |  |
| Total Present Value of Costs (3% discount rate)  | \$44,925 |  |
| Total Phosphorous Removal (lbs/yr)   | 1.3      |  |
| 50-year Total Phosphorus Removal (lbs)   | 65.0     |  |
| Present Value per Pound of Phosphorous Removed (\$/lb)   | \$691    |  |

#### Table 7. PMA 11 (70% Removal)

| PMA 11 70% Total Phosphorous Removal Cost Summary  |           |  |  |  |
|--|-----------|--|--|--|
| BMP Type: Extended Detention Basin   |           |  |  |  |
| Capital Costs  | \$58,436  |  |  |  |
| Totals, Regular Maintenance Activities (\$/yr)   | \$632     |  |  |  |
| Totals, Corrective & Infrequent Maintenance Activities<br>(Maintenance activities occuring every 2-5 years with a<br>total replacement cost at 30 years, averaged over the<br>50-year life cycle | \$2,252   |  |  |  |
| Total Present Value of Costs (3% discount rate)  | \$118,022 |  |  |  |
| Total Phosphorous Removal (lbs/yr)   | 3.1       |  |  |  |
| 50-year Total Phosphorus Removal (lbs)   | 155.0     |  |  |  |
| Present Value per Pound of Phosphorous Removed (\$/lb)   | \$761     |  |  |  |

Table 8. PMA 12

| PMA 12 71% Total Phosphorous Removal Cost Summary  |          |  |  |
|--|----------|--|--|
| BMP Type: Bioretention Cell  |          |  |  |
| Capital Costs  | \$10,040 |  |  |
| Totals, Regular Maintenance Activities (\$/yr)   | \$316    |  |  |
| Totals, Corrective & Infrequent Maintenance Activities<br>(\$/yr) (Maintenance activities occur every 2-5 years with<br>a total replacement cost at 30 years, averaged over<br>the 50-year life cycle) | \$503    |  |  |
| Total Present Value of Costs (Includes 3% discount rate)   | \$28,308 |  |  |
| Total Phosphorous Removal (Ibs/yr)   | 0.4      |  |  |
| 50-year Total Phosphorus Removal (lbs)   | 20.0     |  |  |
| Present Value per Pound of Phosphorous Removed (\$/Ib)   | \$1,415  |  |  |

4.4 RESULTS SUMMARY

Results from the BMP modeling and cost evaluation are summarized in Table 9 below.

Table 9. Results Summary

| PMA Modeling and Results Summary |   |     |                  |   |   |
|----------------------------------|---|-----|------------------|---|---|
| ВМР                              | AP Total Annual Total Annu<br>BMP Retrofit BMP Retro<br>TP Removal TSS Remov<br>(lbs) (lbs) |     | Capital<br>Costs | Total Present<br>Value of<br>BMP Retrofit<br>Costs (\$) | Total Present<br>Value / TP<br>Removal<br>(\$/lb) |
| PMA 11 (50%)                     | 1.3   | 282 | \$20,080         | \$44,925  | \$691   |
| PMA 11 (70%)                     | 3.1   | 623 | \$58,436         | \$118,022   | \$761   |
| PMA 12 (71%)                     | 0.4   | 59  | \$10,040         | \$28,308  | \$1,415   |

# **5** References

Center for Watershed Protection, Urban Stormwater Retrofit Practices Version 1.0., 2007.

Minnesota Stormwater Manual, 2014. (http://stormwater.pca.state.mn.us/index.php/Main\_Page)

Pitt, et al., Source Load and Management Model (Windows), 2014. (http://winslamm.com/)

Walker, W.W., P8 Urban Catchment Model: Program for Predicting Polluting Particle Passage thru Pits, Puddles and Ponds, 2014. (http://www.wwwalker.net/p8/)

Water Environment Research Foundation, User's Guide to the BMP and LID Whole Life Cost Models Version 2.0, 2009.

# 6 APPENDICES

### Appendix 1 – Ideal and Difficult Scenarios for Various Retrofit Locations

| Retrofit Option                         | Ideal Conditions  | Difficult Conditions   |
|---|---|--|
| Existing pond<br>modification potential | <ul> <li>Regional flood control or detention<br/>ponds</li> <li>Dry stormwater detention ponds</li> <li>Dry extended detention ponds</li> <li>Farm and ornamental ponds</li> <li>Public golf course ponds</li> <li>"Modern" stormwater quality ponds</li> </ul>   | <ul> <li>Older and/or highly urban subwatersheds<br/>where development occurred prior to the<br/>advent of stormwater pond requirements</li> <li>Dry ponds that have utilities running<br/>through the pond bottom or are used for<br/>dual purposes (e.g., recreational ball<br/>fields)</li> <li>Older ponds that have lost their original<br/>flood storage capacity due to additional<br/>upstream development, sediment<br/>deposition or both</li> <li>Stream corridors with flood prone<br/>structures present in the flood plain</li> <li>Landlocked ponds that cannot be<br/>accessed by construction equipment</li> </ul>  |
| Above roadway culverts                  | <ul> <li>The existing culvert has sufficient hydraulic capacity to pass desired storm flows.</li> <li>Upstream land is in public ownership .</li> <li>Channel has ephemeral flow (e.g., zero or first order stream).</li> <li>Upstream channels are low gradient, are connected to the floodplain, and have short streambanks.</li> <li>The retrofit is timed to coincide with scheduled repair/replacement of the existing culvert.</li> <li>The retrofit is upstream of a proposed stream restoration or wetland mitigation project.</li> </ul> | <ul> <li>Existing culvert lacks hydraulic capacity<br/>but is not scheduled for replacement.</li> <li>Stream has perennial or intermittent flow<br/>(e.g., second order stream or larger) or is<br/>used by migratory fish.</li> <li>Proposed upstream storage area contains<br/>high quality wetlands or mature forests.</li> <li>The project storage area contains sewer<br/>lines or other utilities that often run<br/>adjacent to streams or parallel to the<br/>road.</li> <li>Contributing drainage area to the<br/>crossing is greater than 250 acres</li> <li>Upstream channel has a steep gradient,<br/>is deeply incised, or has a confined<br/>floodplain.</li> <li>Existing structures encroach into the<br/>floodplain and would be subject to a<br/>areater flooding risk.</li> </ul> |
| Below stormwater<br>outfalls            | <ul> <li>Enough pipe/channel gradient to divert<br/>flows for treatment and return them to<br/>the stream via gravity flow</li> <li>A good existing manhole to split flows<br/>and 5 to 10 feet of head to drive the<br/>retrofit</li> <li>Unutilized turf available on one or both<br/>sides of pipe</li> <li>A cutoff outfall (i.e., an outfall that<br/>discharges to the floodplain well short of<br/>the stream channel</li> </ul>   | <ul> <li>Private land must be purchased</li> <li>Stream corridors are confined and lack<br/>land for surface treatment</li> <li>Stream valley parks where tree clearing<br/>would be controversial</li> <li>Very large outfalls (Pipe diameter<br/>greater than 60 inches)</li> <li>Perennial flow exists in the storm drain<br/>pipe or ditch</li> <li>Steep gradients or steep stream valley<br/>slopes limit available storage volume</li> <li>Low gradient causes unacceptable<br/>backwater conditions in the pipe system</li> <li>Outfall is subject to tidal or storm surges</li> <li>Fill would need to placed in the<br/>floodplain</li> </ul>  |

| Retrofit Option  | Ideal Conditions   | Difficult Conditions  |
|--|--|---|
| Within the conveyance<br>system (ditches or<br>daylighting<br>opportunities) | <ul> <li>Gradient ranging between 0.5 and 2.0%</li> <li>Contributing drainage area of 15 to 30 acres of in humid regions with tight soils. Minimum drainage areas for conveyance retrofits are greater in arid and semi-arid regions with permeable soils.</li> <li>Been altered to promote efficient drainage (e.g., ditch, swale or concrete lined channels; Figure 2)</li> <li>Less than three feet of elevation difference between the top of bank and the channel bottom</li> <li>Been used for roadway drainage in the right of way</li> <li>An unutilized parcel of public land located adjacent to the channel.</li> </ul> | <ul> <li>Is in natural condition and has adjacent mature forests or wetlands</li> <li>Is rapidly degrading/incising or has a knickpoint advancing upstream</li> <li>Has a channel gradient of 5% or more and/or steep side slopes</li> <li>Has perennial flow</li> <li>Is located close to a residential neighborhood</li> <li>Is privately owned or lacks a drainage easement</li> </ul>     |
| Transportation right-of-<br>ways   | <ul> <li>Cloverleaf interchanges (Figure 2)</li> <li>Depressions created by approach ramps</li> <li>Open section drainage within a right-of-<br/>way that is wider than 30 feet and<br/>located down-gradient from the road and<br/>free of utilities</li> <li>Drainage leading to bridges that cross<br/>streams with extensive floodplains</li> <li>Highway drainage that can be diverted<br/>to adjacent public land</li> <li>Targets of opportunity in highway<br/>widening/realignment construction<br/>projects</li> </ul>   | <ul> <li>Are likely to be widened or expanded in the future to handle increased traffic flow</li> <li>Have guard rails, steep side-slopes or limited sight distance</li> <li>Require lane closures to provide construction or maintenance access</li> <li>Are slated to be used as a staging area for future road construction projects</li> </ul>  |
| Large parking lots   | <ul> <li>Parking lots serving large institutions, corporate campuses and colleges that tend to have even lower percentage of impervious cover for the whole site.</li> <li>Municipally-owned parking lots such as commuter lots, park access, and schools adjacent to open areas</li> <li>Industrial parking lots designated as stormwater hotspots</li> <li>Any parking lot served by an existing stormwater detention pond (use SR-1)</li> </ul>   | <ul> <li>Parking lot is smaller than five acres in size</li> <li>Older lots located in highly urban areas, such as downtown central business districts</li> <li>Parking lots that discharge directly to waterfronts or waterways</li> <li>Open space adjacent to the parking lot is designated as a jurisdictional wetland, stream buffer or forest reserve.</li> </ul>                       |
| Hotspot operations   | <ul> <li>Found to be a severe hotspot during a hotspot site investigation</li> <li>Covered by an existing industrial stormwater permit or specifically designated as a stormwater hotspot in the local water quality ordinance</li> <li>Where site investigation shows that pollution prevention practices alone are not sufficient to remove pollutants in stormwater runoff</li> </ul>   | <ul> <li>Field investigations indicate that the hotspot is not severe</li> <li>Legal responsibility to manage the property is unclear (e.g. operator leases the space from property owner)</li> <li>Community does not offer technical assistance to help operators install low cost stormwater treatment options</li> <li>Site is severely constrained by a lack of head or space</li> </ul> |

| Retrofit Option  | Ideal Conditions  | Difficult Conditions   |
|--|---|--|
| Small parking lots   | <ul> <li>Communities retrofit a municipally owned parking lot as a demonstration project</li> <li>New parking lots are constructed as part of redevelopment or infill projects</li> <li>Existing parking lots are slated for resurfacing, reconfiguration or renovation (their normal design life is about 15 to 25 years)</li> <li>Local stormwater regulations trigger water quality control at time of lot renovation or rehabilitation</li> <li>Parking lots were built with generous landscaping, open space, screening or frontage setbacks</li> <li>Parking lots are not fully utilized because they were designed using excessive parking demand ratios</li> </ul>                | <ul> <li>Over-crowded parking lots</li> <li>Older parking lots built prior to modern<br/>design standards for screening, drainage,<br/>and landscaping</li> <li>Owners are reluctant to sacrifice parking<br/>spaces and/or are unwilling to perform<br/>future maintenance</li> <li>Dry or wet utilities run underneath the<br/>parking lot</li> <li>The parking lot is located in flat terrain<br/>and lacks adequate head</li> <li>The parking lot is already served by an<br/>effective stormwater treatment practice.</li> </ul>  |
| Residential streets/blocks                                       | <ul> <li>Streets classified as having a moderate to severe pollution severity, as measured by field surveys.</li> <li>Neighborhoods that request traffic calming devices to slow residential speeding</li> <li>Streetscaping projects or neighborhood revitalization efforts where street drainage can be modified</li> <li>Bundling retrofits as part of upcoming water and/or sewer rehabilitation projects</li> <li>Wider streets that serve large lots (1/2 acre lots and up)</li> <li>Wide street right of ways that provide room for stormwater treatment options</li> <li>Streets where utilities are located underneath the pavement or on only one side of the street</li> </ul> | <ul> <li>Are not currently scheduled for<br/>streetscaping or renovation</li> <li>Have longitudinal slopes greater than<br/>5%</li> <li>Are classified as arterial or connector<br/>Roads</li> <li>Have extensive upland contributing<br/>drainage area</li> <li>Are slated to be widened to<br/>accommodate future traffic capacity</li> <li>Have mature street trees or intensive<br/>residential landscaping</li> <li>Have a narrow right of way or heavy on-<br/>street parking demand</li> <li>Have very small lot sizes (i.e., the<br/>driveway effect)</li> <li>Lack an active homeowners association</li> <li>Have wide sidewalks on both sides of<br/>the street</li> </ul> |
| Open space/pervious<br>areas for disconnecting<br>pervious areas | <ul> <li>Is located on publicly-owned land such<br/>as a park or school</li> <li>Would serve an educational or<br/>demonstration function</li> <li>Is in close proximity to a large pervious<br/>area</li> <li>Would alleviate an existing drainage or<br/>erosion problem</li> <li>Can take advantage of soils with a high<br/>infiltration rate</li> <li>Can be linked with a planned<br/>reforestation project for the site</li> </ul>   |  |
| Urban hardscape  | <ul> <li>Commercial, municipal, institutional and<br/>urban park settings</li> <li>Redevelopment and infill projects</li> <li>Public spaces with high exposure</li> <li>Area where urban water features are<br/>being designed as an amenity</li> <li>Downtown central business districts</li> <li>Waterfront developments</li> <li>Development constructed through<br/>public/private partnerships</li> <li>Neighborhood beautification and<br/>revitalization projects</li> </ul>   | <ul> <li>No party is willing to undertake routine maintenance</li> <li>Retrofit would need to be shut down in winter to avoid ice problems</li> </ul>  |

# FX

| Retrofit Option          | Ideal Conditions   | Difficult Conditions   |
|--------------------------|--|--|
| Non-residential rooftops | <ul> <li>Is being built as part of redevelopment<br/>or infill project</li> <li>Is owned or being built by a<br/>municipality or a cooperative institution</li> <li>Can discharge to landscaping or open<br/>space adjacent to the building</li> <li>Has reached the end of its design life and<br/>needs replacement.</li> <li>Is large, flat and directly connected to<br/>the storm drain system</li> <li>Owner is interested in green building<br/>certification</li> </ul>  |  |
| Underground treatment    | <ul> <li>Ultra-urban areas that lack available space on the surface for treatment</li> <li>Redevelopment or infill projects where stormwater treatment requirements are triggered</li> <li>Severe stormwater hotspots or central business districts</li> <li>Sites where untreated direct stormwater discharges to extremely sensitive waters (e.g., intake for drinking water supply, swimming beaches, harbors, shellfish beds, waterfronts; Figure 3)</li> <li>Sites where pretreatment is needed prior to another retrofit</li> <li>Regions that have underlying soils with exceptionally good infiltration rates (e.g., glacial till, outwash plains, sandy plains)</li> <li>Parking lots that cannot be served by a surface retrofit</li> <li>Public works yards where crews can perform frequent maintenance</li> </ul> | <ul> <li>Excavation is limited by bedrock or a high water table</li> <li>Multiple utilities run underneath the site</li> <li>Terrain is flat and/or adequate head is lacking to drive the retrofit</li> <li>The receiving storm drain system is only a few feet below ground level</li> <li>Owner/operator is unwilling or unable to frequently maintain it</li> </ul> |

#### APPENDIX 2 - WINSLAMM LAND USE DESCRIPTIONS

#### RESIDENTIAL LAND USES

**HDRNA - High Density Residential without Alleys**: Urban single family housing at a density of greater than 6 units/acre. Includes house, driveway, yards, sidewalks, and streets.

HDRWA - High Density Residential with Alleys: Same as HDRNA, except alleys exist behind the houses.

**MDRNA - Medium Density Residential without Alleys:** Same as HDRNA except the density is between 2 - 6 units/acre.

**MDRWA - Medium Density Residential with Alleys:** Same as HDRWA, except alleys exists behind the houses.

LDR - Low Density Residential: Same as HDRNA except the density is 0.7 to 2 units/acre.

**DUP - Duplexes:** Housing having two separate units in a single building.

**MFRNA - Multiple Family Residential:** Housing for three or more families, from 1 - 3 stories in height. Units may be adjoined up-and-down, side-by-side; or front-and-rear. Includes building, yard, parking lot, and driveways. Does not include alleys.

**HRR - High Rise Residential:** Same MFRNA except buildings are High Rise Apartments; multiple family units 4 or more stories in height.

**MOBH - Mobile Home Park:** A mobile home or trailer park, includes all vehicle homes, the yard, driveway, and office area.

SUB - Suburban: Same as HDRNA except the density is between 0.2 and 0.6 units/acre.

COMMERCIAL LAND USES

**SCOM - Strip Commercial:** Those buildings for which the primary function involves the sale of goods or services. This category includes some institutional lands found in commercial strips, such as post offices, courthouses, and fire and police stations. This category does not include buildings used for the manufacture of goods or warehouses. This land use includes the buildings, parking lots, and streets. This land use does not include nursery, tree farms, vehicle service areas, or lumber yards.

**SHOP - Shopping Centers:** Commercial areas where the related parking lot is at least 2.5 times the area of the building roof area. Parking areas usually surrounds the buildings in this land use. This land use includes the buildings, parking lot, and streets.

**OFPK - Office Parks:** Land use where non-retail business takes place. The buildings are usually multi storied buildings surrounded by larger areas of lawn and other landscaping. This land use includes the buildings, lawn, and road areas. Types of establishments that may be in this category includes: insurance offices, government buildings, and company headquarters.

**CDT - Commercial Downtown:** Multi-story high-density area with minimal pervious area, and with retail, residential and office uses.

INDUSTRIAL LAND USES

**MI** - **Medium Industrial:** This category includes businesses such as lumber yards, auto salvage yards, junk yards, grain elevators, agricultural coops, oil tank farms, coal and salt storage areas, slaughter houses, and areas for bulk storage of fertilizers.

LI - Non-Manufacturing: Those buildings that are used for the storage and/or distribution of goods waiting further processing or sale to retailers. This category mostly includes warehouses, and wholesalers where all operations are conducted indoors, but with truck loading and transfer operations conducted outside.

INSTITUTIONAL LAND USES

**SCH - Education:** Includes any public or private primary, secondary, or college educational institutional grounds. Includes buildings, playgrounds, athletic fields, roads, parking lots, and lawn areas.

**INST - Miscellaneous Institutional:** Churches and large areas of institutional property not part of CST and CDT.

HOSP - Hospital: Multi-story building surrounded by parking lots and some vegetated areas.

OTHER URBAN LAND USES

**PARK - Parks:** Outdoor recreational areas including municipal playgrounds, botanical gardens, arboretums, golf courses, and natural areas.

**OSUD - Undeveloped:** Lands that are private or publicly owned with no structures and have a complete vegetative cover. This includes vacant lots, urban fringe areas slated for development, greenways, and forest areas.

**CEM - Cemetery:** This land use file covers cemeteries, and includes road frontage along the cemetery, and paved areas and buildings within the cemetery.

FREEWAY LAND USES

**FREE - Freeways:** Limited access highways and the interchange areas, including any vegetated rights-of-ways.

### APPENDIX 3 – PARAMETERIZATION OF P8 INPUTS TO WINSLAMM

| Land Use | Depression<br>Storage<br>(in) | Pervious<br>Fraction | Indirectly-<br>Connected<br>Fraction | Directly<br>Connected<br>Fraction |
|----------|-------------------------------|----------------------|--------------------------------------|-----------------------------------|
| DUP      | 0.02                          | 0.609                | 0.121                                | 0.271                             |
| FREE     | 0.022                         | 0                    | 0                                    | 1                                 |
| HDRNA    | 0.017                         | 0.469                | 0.131                                | 0.399                             |
| INST     | 0.017                         | 0.364                | 0.036                                | 0.6                               |
| LDR      | 0.026                         | 0.796                | 0.079                                | 0.126                             |
| Ц        | 0.029                         | 0.205                | 0.088                                | 0.707                             |
| MDRNA    | 0.029                         | 0.622                | 0.135                                | 0.242                             |
| MFRNA    | 0.025                         | 0.462                | 0.063                                | 0.474                             |
| ОГРК     | 0.019                         | 0.263                | 0.006                                | 0.731                             |
| OSUD     | 0.027                         | 0.951                | 0                                    | 0.049                             |
| PARK     | 0.01                          | 0.856                | 0.041                                | 0.103                             |
| SCH      | 0.026                         | 0.421                | 0.014                                | 0.565                             |
| SCOM     | 0.025                         | 0.079                | 0.014                                | 0.907                             |
| SHOP     | 0.023                         | 0.083                | 0                                    | 0.917                             |
| SUB      | 0.04                          | 0.904                | 0.04                                 | 0.056                             |